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**UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA**

JOSE N. AVILA

Plaintiff,

v.

ANDREW SAUL,  
Commissioner of Social Security,

Defendant.

Case No.: 2:21-cv-00546-VCF

UNOPPOSED MOTION FOR EXTENSION  
OF TIME (FIRST REQUEST)

Defendant, Andrew Saul, Commissioner of Social Security (the “Commissioner”), by and through his undersigned attorneys, hereby moves for a 62-day extension of time to file Defendant’s Electronic Certified Administrative Record and Answer to Plaintiff’s Complaint. Defendant’s Electronic Certified Administrative Record and Answer to Plaintiff’s Complaint are due to be filed by June 14, 2021. This is the Commissioner’s first request for an extension.

Defendant makes this request in good faith and for good cause, because the CAR, which must be filed with the Answer and is necessary to adjudicate the case, is not yet available. The public health emergency pandemic caused by COVID-19 has significantly impacted operations in

1 the Social Security Administration's Office of Appellate Operations (OAO) in Falls Church,  
2 Virginia, which is responsible for producing the CAR that must be filed with the Answer, per 42  
3 U.S.C. §§ 405(g) and (h). As detailed in the attached declaration from Jebby Rasputnis, Executive  
4 Director of the OAO, beginning mid-March 2020, OAO restricted physical access to the Falls  
5 Church building, which impacted the production of CARs because physical access was previously  
6 required to produce CARs. OAO has since developed and employed a new business process to  
7 produce CARs. Much of the difficulty in producing CARs stemmed from the old process of  
8 transmitting hearing recordings to vendors for transcription, how the vendors transcribed the  
9 recordings, and how the vendors provided the completed transcripts to OAO. OAO changed this  
10 process by reworking how the audio files are submitted, seeking additional vendor capacity, and  
11 increasing in-house transcription capacity. With these changes, OAO is now able to produce more  
12 than 700 transcripts a week, a significant increase over the pre-COVID-19 average of 300–400  
13 hearing transcripts a week.

14 Despite these improvements, OAO still faces a significant backlog of cases due to the  
15 combined effects of pandemic-related disruption and a marked increase in district court filings (up  
16 almost 800 cases per month, a 54% increase). Overall, the timeframe for delivering a CAR in an  
17 individual case has improved, and the current average processing time is 139 days. Because of this,  
18 OAO is making progress in its backlog of cases. At the end of January 2021, OAO had 11,109  
19 pending cases. As of April 26, 2021, OAO had 8,853 pending cases, representing a decrease in our  
20 backlog of more than 2,250 cases over the last nearly three months. OAO continues to work on  
21 increasing productivity by collaborating with our vendors and searching out and utilizing  
22 technological enhancements. Defendant asks this Court for its continued patience as OAO works to  
23 increase its efficiency and production of CARs, reduce the current backlog, and address rising court  
24 case filings. Counsel for Defendant further states that the Office of General Counsel (OGC) is  
25 monitoring receipt of transcripts on a daily basis and is committed to filing Answers as soon as  
26 practicable upon receipt and review of the administrative records.

1 Given the volume of pending cases, Defendant requests an extension in which to respond to  
2 the Complaint until August 13, 2021. If Defendant is unable to produce the certified administrative  
3 record necessary to file an Answer in accordance with this Order, Defendant shall request an  
4 additional extension prior to the due date.

5 The undersigned affirms that opposing counsel does not object to the requested extension.

6 It is therefore respectfully requested that Defendant be granted an extension of time to file  
7 the CAR and answer to Plaintiff's Complaint, through and including August 13, 2021.

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9  
10 Dated: June 11, 2021

11 Respectfully submitted

12 CHRISTOPHER CHIOU  
13 Acting United States Attorney

14 /s/ Marcelo Illarmo  
15 MARCELO ILLARMO  
16 Special Assistant United States Attorney

17 IT IS SO ORDERED:

18   
19 UNITED STATES MAGISTRATE JUDGE

20 DATED: 6-14-2021  
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**CERTIFICATE OF SERVICE**

I, Marcelo Illarmo, certify that the following individual(s) were served with a copy of the foregoing document on the date, and via the method of service, identified below:

**CM/ECF:**

Gerald Morris Welt gmwesq@weltlaw.com  
Marc V Kalagian marc.kalagian@rksslaw.com

Attorneys for Plaintiff

Dated June 11, 2021

/s/ Marcelo Illarmo  
**MARCELO ILLARMO**  
Special Assistant United States Attorney

DECLARATION OF JEBBY RASPUTNIS  
OFFICE OF APPELLATE OPERATIONS  
SOCIAL SECURITY ADMINISTRATION

I, JEBBY RASPUTNIS, Executive Director of the Social Security Administration's Office of Appellate Operations (OAO), declare and state as follows:

- 1) My office is responsible for, among other things, preparing certified copies of administrative records (CARs) for Federal court review when claimants appeal the final decisions of the Commissioner of Social Security.
- 2) Beginning in mid-March of 2020, the Social Security Administration (agency) restricted physical access to our buildings because of the COVID-19 pandemic. Since that time, OAO has been working to overhaul, redo, refine, and streamline our business processes to continue operations and meet our mission to serve the public. Despite many challenges in transitioning to a completely new business process, we have reached and surpassed pre-pandemic levels of electronic CAR production. Much of the delay and uncertainty in the CAR production process has stemmed from how we transmit hearing recordings to our vendors, and how our vendors return completed transcripts to us. We have worked hard to refine this process as well as implementing new processes, updating vendor agreements, and making staffing changes. These included:
  - reworking how we transmit the audio files to our vendors from a fully in-person exchange of CDs and completed transcripts to a now fully direct access and electronic exchange of completed transcripts;
  - seeking additional vendor capacity; and
  - leveraging in-house transcription capacity by establishing a transcription cadre with updated technology and working with agency closed captioners.

- 3) We are now, between our vendors and our in-house efforts, able to produce more than 700 transcripts<sup>1</sup> on an average work week. Prior to the COVID-19 pandemic, we averaged 300-400 hearing transcriptions per week.
- 4) As we worked to transition this workload, and our external vendors, to a fully virtual process, the number of new cases filed in federal court also increased.<sup>2</sup> This was a direct result of the agency's initiative to reduce the number of requests for administrative review pending before the Appeals Council, the final step of the administrative process. While we had planned for this increase, the combined effects of the pandemic-related disruptions and the increase in new court filings lead to a significant backlog in CAR preparation. However, as a result of our process improvements and increased production capacity from our contracted transcription vendors, we now have begun reducing our pending backlog. At the end of January 2021 we had 11,109 pending cases. As of April 26, 2021, we had 8,853 pending cases, representing a decrease in our backlog of more than 2,250 cases over the last nearly three months.

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<sup>1</sup> Individual cases often have more than one hearing to transcribe.

<sup>2</sup> In the last quarter of fiscal year 2020 and the first quarter of fiscal year 2021, we averaged more than 2,257 new case receipts per month, compared to an average of 1,458 new case receipts in the last quarter of fiscal year 2019 and the first quarter of fiscal year 2020. *See also Chief Justice Roberts' 2020 Year-End Report on the Federal Judiciary, Appendix Workload of the Courts*, available at <https://www.supremecourt.gov/publicinfo/year-end/2020year-endreport.pdf> ("Cases with the United States as defendant grew 16% [in FY20], primarily reflecting increases in social security cases and prisoner petitions.")

The following chart shows OAO's receipts, dispositions<sup>3</sup> and pending CAR workload for the first five months of FY2021.

Time Period	New Court Case Receipts	Dispositions	Pending
OCT 2020	3,074	2,115	9,693
NOV 2020	1,999	1,483	10,209
DEC 2020	1,703	1,672	10,240
JAN 2021	2,636	1,767	11,109
FEB 2021	1,880	2,312	10,677
MAR 2021	1,592	2,811	9,458

5) OAO continues to address the significant workflow fluctuations the agency has experienced since approximately March 2020. The following line graph tracks three different workflow measures since the beginning of FY2019 and how they intersect:

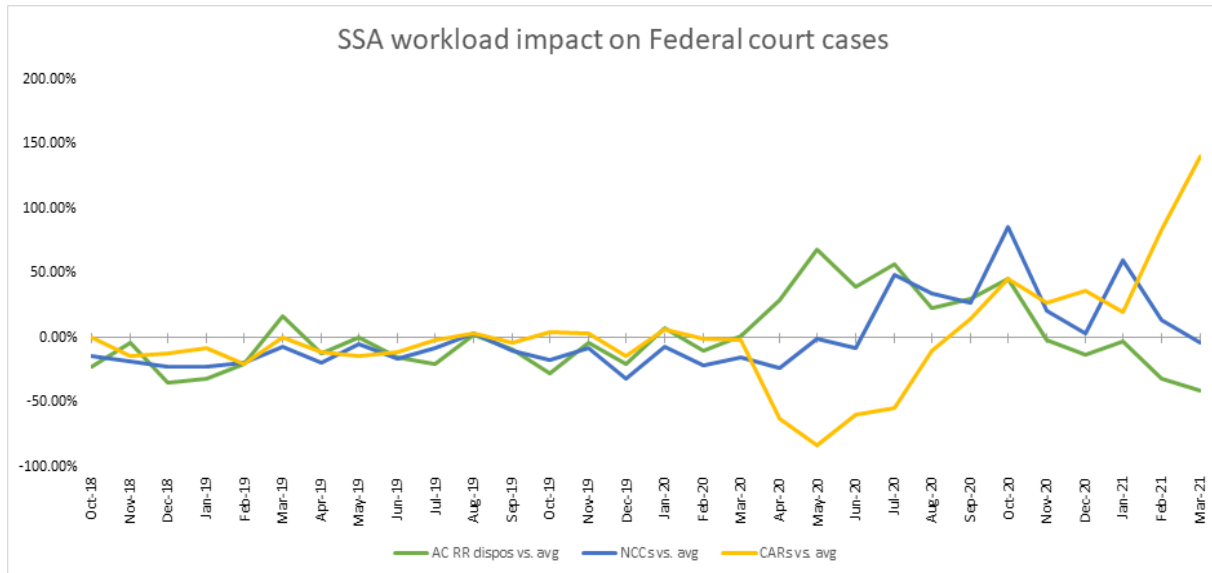
- a. **Green**: requests for review decided by the Appeals Council;
- b. **Blue**: new federal court cases about which the Appeals Council has been notified;
- and
- c. **Gold**: CARs docketed by the Office of the General Counsel.<sup>4</sup>

<sup>3</sup> While dispositions primarily include CARs for filing with the court, it also includes requests for remand to the ALJ for further actions, and other actions.

[https://www.ssa.gov/appeals/DataSets/08\\_National\\_New\\_Court\\_Cases\\_and\\_Remands.html](https://www.ssa.gov/appeals/DataSets/08_National_New_Court_Cases_and_Remands.html).

<sup>4</sup> For Appeals Council dispositions (green line) and new federal court case about which the Appeals Council has been notified (blue line), the graph is based on publicly-available data through March 2021. See <https://www.ssa.gov/appeals/publicusefiles.html>. The data for CAR docketing (gold line), is drawn from the agency's internal case tracking systems. All data sets, while presumed valid, may change subject to updating and ongoing validation.

The graph shows the deviation from the average for each of these three workflow measures.<sup>5</sup> Notably, this visual representation illustrates the rapid changes that began in March 2020 and continue to date.



- 6) Overall, the timeframe for delivering an electronic CAR in any individual case has improved. The current average processing time is 139 days. Although we remain subject to some constraints, we continue to work on increasing productivity by collaborating with our vendors and searching out and utilizing technological enhancements. We ask for continued patience as we work to increase our efficiency and production of CARs, reduce the current backlog, and address rising court case filings.

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<sup>5</sup> The averages are calculated since October 2018. By way of example, in March 2020, OGC docketed about 80% fewer CARs than average, while the Appeals Council acted on about 60% more requests for review than average.



In accordance with 28 U.S.C. §1746, I declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge and belief.

Dated: April 29, 2021

/s/ Jebby Rasputnis  
Jebby Rasputnis